### EMMET COUNTY

# PROPERTY OWNER'S PERMIT GUIDE



### **Permit Guide Covers:**

- Wetlands
- Inland Lakes and Streams
- Great Lakes & Connecting Waters
- Floodplains
- Shoreline Management
- High Risk Erosion Areas
- Soil Erosion and Sedimentation Control

- Sand Dunes
- Aquatic Nuisance Species Control
- Large Quantity Water Withdrawals
- Septic Systems
- Local Zoning and Building



Our actions in and around Emmet County can have direct, and often times, adverse impacts on natural resources. For this reason, policies have been adopted at the federal, state, and local levels that regulate certain activities to assure that our water resources are not only protected, but improved over time. These policies protect water quality, limit erosion, conserve wildlife and vegetation, and preserve the natural beauty of the region.

At first glance, the process of obtaining a permit looks complicated and difficult to understand. This booklet was written to help you better understand which permits you may need when doing certain types of work. This booklet is meant to be a guide only. Always check with the appropriate agencies/offices before beginning any work.

# Quick Reference Guide

### If your activity is...

#### Within a wetland

#### You need a: MDEQ/USACE Joint Permit

Contact Michigan Department of Environmental Quality (MDEQ), Water Resources Division U.S. Army Corps of Engineers (USACE),

Detroit District

# Within or on the shore of an inland lake or stream

**You need a:** MDEQ/USACE Joint Permit Contact MDEQ, Water Resources Division

# Along the Great Lakes and connecting waters

You need a: MDEQ/USACE Joint Permit

Contact MDEQ, Water Resources Division USACE, Detroit District

### Within a riverine floodplain

You need a: Floodplain Permit
Contact MDEQ, Water Resources Division

### Leveling or grooming of sand

**You need a:** USACE Permit for Minor Shoreline Work

Contact USACE, Detroit District

# Within a designated high risk erosion area

**You need a:** MDEQ/USACE Joint Permit Contact MDEQ, Water Resources Division

### Contact information for these agencies can be found on the back cover.

Some activities require multiple permits from local, state, and federal governments. Be sure to check with all levels to find out if a permit is required prior to beginning any activity.

# Within 500 feet of a lake or stream

#### You need a:

Soil Erosion and Sedimentation Permit
Contact County or Local Soil Erosion Office

MDEQ/USACE Joint Permit

Contact MDEQ, Water Resources Division

### Disturbing 1 acre or more

You need a: Soil Erosion and Sedimentation Permit

Contact County or Local Soil Erosion Office

### Within designated sand dunes

**You need a: Critical Dune Permit**Contact MDEQ, Water Resources Division

# Using chemicals to control aquatic plants

**You need an:** Aquatic Nuisance Control Permit

Contact MDEQ, Aquatic Nuisance Control Program

### A new or increased water withdrawal

You need a: Water Withdrawal
Registration or Permit

Contact MDEQ, Water Resources Division

# Installing or repairing a septic system

You need a: Septic Permit
Contact Health Department of
Northwest Michigan

### A construction or land use activity

You need a: Local Zoning or Building Permit

Contact Local Planning and Zoning

Department

### Wetlands

Apply for a: MDEQ/USACE Joint Permit Permit application available at: www.michigan.gov/jointpermit

Wetlands are regulated under Michigan's Wetland Protection Act and Section 404 of the Federal Clean Water Act.

A permit is needed if wetlands will be disturbed as part of any development or restoration plan. Examples of work that require a permit include:

- Filling or placing material in a wetland
- Dredging or removing soil from a wetland
- Draining water from a wetland
- Constructing or maintaining a use or development in a wetland, such as constructing a boardwalk, pond, or driveway

Under Michigan's Wetland Protection Act, Part 303 of the Natural Resources and Environmental Protection Act (Act 451 of 1994), the MDEQ regulates wetlands of any size that are "contiguous" to another waterbody or wetlands that are greater than five acres. Wetlands connected to or within 500 feet of an inland lake, stream, or pond and connected to or within 1,000 feet of a Great Lake generally are considered contiguous.

Under Section 404 of the Clean Water Act, the USACE regulates discharging dredged and/or fill material into the Great Lakes and connecting channels, including Little Traverse Bay, Crooked and Pickerel Lakes, and adjacent wetlands. The MDEQ and the USACE have a Joint Permit Application which covers all areas of the State, including projects where the USACE has jurisdiction. However, separate state and federal permits are required. If you are doing work on the Great Lakes or a connecting channel make sure you have obtained both permits before beginning work.

In order to get a permit, you must show that you avoided and minimized impacts to the wetland resources to the greatest extent possible and that no other viable alternatives are available.



### **Inland Lakes and Streams**

**Apply for a:** MDEQ/USACE Joint Permit Permit application available at: www.michigan.gov/jointpermit

Most activities that occur within or along the shoreline of inland lakes and streams are regulated under Michigan's Inland Lakes and Streams Act.

Examples of work on an inland lake or stream that require a permit include:

- Dredging, filling, constructing or placing a structure on bottomlands, such as beach sanding and installation of riprap, a breakwater, or a permanent dock
- Constructing or operating a marina
- Structurally interfering with natural flow of water
- Connecting a ditch, pond, or canal to an inland lake or stream

Under Michigan's Inland Lakes and Streams Act, Part 301 of the Natural Resources and Environmental Protection Act (Act 451 of 1994), MDEQ regulates shoreline activity that occurs below the Ordinary High Water Mark (OHWM) or below the highest legal lake level.

The OHWM is the line between upland and bottomland that persists through successive changes in water levels. Below the OHWM, the presence and action of the water is so common or recurrent that the character of the land is marked distinctly from the upland. This mark is apparent in the soil itself, the configuration of the surface of the soil, and the vegetation. Some inland lakes have an OHWM established by law.

In order to get a permit, you must show that the project will not adversely affect the public trust or riparian rights, or impair or destroy any of the waters or other natural resources of the State

More information on inland lakes and streams permits can be found at www.michigan.gov/deqinlandlakes.



# **Great Lakes and Connecting Waters**

**Apply for a:** MDEQ/USACE Joint Permit **Permit application available at:** www.michigan.gov/jointpermit

Most activities that occur in navigable waters of the U.S., including the Great Lakes and connecting channels, are regulated under state and federal laws.

Examples of work that require a permit include:

- Dredging, filling, constructing or placing a structure on bottomlands
- Shoreline protection such as riprap, seawalls, or bulkheads
- Groins
- Boat ramps, permanent docks, or piers
- Boardwalks, walkways, or pathways

Under Part 325, Great Lakes Submerged Lands of the Natural Resources and Environmental Protection Act (Act 451 of 1994), MDEQ regulates construction activities on Great Lakes bottomlands. Public Trust Great Lake bottomlands extend lakeward from the Lake Michigan OHWM elevation, set at 580.5 feet International Great Lakes Datum 1985.

The USACE regulates work waterward of the OHWM of navigable waters under Section 10 of the Rivers and Harbors Act. The USACE also regulates discharges of fill material into waters of the U.S. under Section 404 of the Clean Water Act. This means USACE regulates activities on Little Traverse Bay and Crooked and Pickerel Lakes. The MDEQ and the USACE have a Joint Permit Application for projects over which both agencies have jurisdiction. However, separate state and federal permits are required. If you are doing work on the Great Lakes or a connecting channel, including Little Traverse Bay and Crooked and Pickerel Lakes, make sure you have obtained both permits before beginning work.

In order to get a permit, you must show that the project will not adversely affect the public trust or riparian rights, or impair or destroy any of the waters or other natural resources of the State.

### More information on permits for activities occurring in the Great Lakes and connecting channels can be found at

http://www.michigan.gov/deq/0,4561,7-135-3313\_3677\_3702---,00.html (State) or www.lre.usace.army.mil/Missions/RegulatoryProgramandPermits.aspx (Federal).



## **Floodplains**

**Apply for a:** MDEQ/USACE Joint Permit

**Permit application available at:** www.michigan.gov/jointpermit

Activities in floodplains are regulated under Michigan's Water Resources Protection Act.

Examples of work in a floodplain that require a permit include:

- · Building a house
- Placement of fill
- Installing a culvert



A river, stream, lake, or drain may, on occasion, overflow their banks and inundate adjacent land areas. The land that is inundated by water is defined as a floodplain. In Michigan, and nationally, the term floodplain has come to mean the land area that will be inundated by the overflow of water resulting from a 100-year flood (a flood which has a 1% chance of occurring any given year).

Under the Floodplain Regulatory Authority found in Michigan's Water Resources Protection Act, Part 31 of the Natural Resources and Environmental Protection Act (Act 451 of 1994), the MDEQ requires a permit for any construction, fill, or alteration of a floodplain of a river, stream, or drain which has a drainage area greater than or equal to 2 square miles.

In general, construction and fill may be permitted in the portions of the floodplain that are not a floodway, if local ordinance and building standards are met (see Local Zoning and Building on page 12), and compensating excavation is provided equal to the volume of fill placed in the floodplain. Floodways are the channel of a river or stream and those portions of the floodplain adjoining the channel which are reasonably required to carry and discharge the 100 year flood. These are areas of moving water during times of flood. New residential construction is specifically prohibited in the floodway.

A permit under Part 31 is not required from the MDEQ for alterations within the floodplains of the Great Lakes, inland lakes, or watercourses which have a drainage area less than 2 square miles.

More information on floodplain permits can be found at www.michigan.gov/floodplainmanagement.

# Shoreline Management

# **Apply for a:** USACE Short Application for Minor Shoreline Work **Permit application available at:**

www.lre.usace.army.mil/Portals/69/docs/regulatory/PDFs/USACE\_Shoreline\_Short\_Application.pdf

USACE requires a permit for leveling of sand and grooming of sandy or vegetated areas, which includes removal of vegetation.

Shoreline management activities between the OHWM and the water's edge on the Great Lakes and their connected waters, including Little Traverse Bay and Crooked and Pickerel Lakes, are regulated under Section 10 of the Federal Rivers and Harbors Act and Section 404 of the Federal Clean Water Act.

In order to get a shoreline management permit, you must meet the following conditions:

- The area from which the sand will be relocated or the area to be groomed, and the
  area proposed for discharge of the sand, must be non-wetland areas where under
  normal circumstances vegetation is non-existent, very sparse, or consists
  predominantly of plants not typically adapted to wetland conditions
- No work is authorized waterward of the existing water's edge at the time the work is performed
- The area proposed for work is composed of unconsolidated and unstable sand that is constantly shifting due to wind and wave forces and provides little habitat for aquatic and/or upland species
- For leveling, the amount of sand to be relocated is limited to two cubic yards per linear foot of the applicant's frontage. For grooming, the amount of sand disturbance may not exceed 4 inches below the surface
- All collected debris must be disposed of in an upland area landward of the USACE OHWM and outside of any wetland
- An inspection has been performed by USACE regulatory personnel to verify site
  conditions or, if possible, the applicant provides dated site photographs clearly
  indicating the conditions of the entire work area

Shoreline management activities below the water's edge and in coastal wetlands also require a permit from the MDEQ under Michigan's Wetland Protection Act (See Wetlands on page 2).

More information on shoreline management permits can be found at www.lre.usace.army.mil/Missions/RegulatoryProgramandPermits/ApplyForAPermit.aspx.



# **High Risk Erosion Areas**

Apply for a: MDEQ/USACE Joint Permit Permit application available at: www.michigan.gov/jointpermit

Construction in designated high risk erosion areas is regulated under Michigan's Part 323 of the Natural Resources and Environmental Protection Act.

Examples of projects that require a permit include:

- Construction of a house, garage, or addition
- Construction of a commercial building
- Installation or upgrade of a septic system
- Substantial reconstruction of an existing home

Under Michigan's High Risk Erosion Program, any person proposing to erect, install, move, or enlarge a permanent structure on a parcel in a high risk erosion area must obtain a permit from the MDEQ prior to commencement of construction. High risk erosion areas are those shorelands of the Great Lakes where recession of the landward edge of active erosion has been occurring at a long-term average rate of one foot or more per year, over a minimum period of 15 years.

There are designated high risk erosion areas along the shorelines in the Townships of Bear Creek, Bliss, Cross Village, Readmond, Resort, and West Traverse. Township maps showing the locations and setbacks for each of the areas is available on the MDEQ website.

More information on high risk erosion area permits can be found at www.mi.gov/shorelands.



### Soil Erosion and Sedimentation Control

**Apply for a:** Emmet County Soil Erosion Permit

**City of Petoskey Soil Erosion Permit** 

Permit application available at:

 $\textbf{County:} \quad \text{www.emmetcounty.org/wp-content/uploads/2015/07/SoilErosionPermitApplication\_2014.pdf}$ 

City: www.petoskey.us/documents/forms-a-permits

If you will be disturbing soils, removing existing vegetation, or changing topography within 500 feet of a lake or stream, you will need a Soil Erosion and Sedimentation Control Permit from the County or local soil erosion inspector or officer.

Under Soil Erosion and Sedimentation Control (SESC), Part 91 of the Natural Resources and Environmental Protection Act (Act 451 of 1994), earth change activities such as excavating, filling, grading, and building, are regulated if they occur within 500 feet of a lake or stream, disturb more than one acre of land, or result in or contribute to soil erosion or the accumulation of sedimentation in adjacent properties or waters of the State.

Soil erosion officers review soil erosion and sedimentation control plans, issue permits, and take enforcement actions when necessary to ensure compliance with Part 91. If you reside within the City of Petoskey, submit your soil erosion permit application to the Petoskey Department of Public Works. All other residents within Emmet County can submit the soil erosion and sedimentation permit application to the Emmet County Planning, Zoning, and Construction Resources Office.

If your property is in a regulated area such as a wetland, critical dune, or within 500 feet of an inland lake or stream, other state and federal permits are also required. The MDEQ/USACE Joint Permit application is available at <a href="https://www.michigan.gov/jointpermit">www.michigan.gov/jointpermit</a>.



### Sand Dunes

Apply for a: MDEQ/USACE Joint Permit

Permit application available at: www.michigan.gov/jointpermit

Activities in designated sand dunes are regulated under Michigan's Sand Dune Protection and Management Act.

Examples of work in sand dunes that require a permit include:

- Construction of a house or garage
- Building a road or driveway
- Installing a septic system
- Installing retaining walls
- Sand and vegetation removal

Under Michigan's Sand Dune Protection and Management Act, Part 353 of the Natural Resources and Environmental Protection Act (Act 451 of 1994), the MDEQ requires a permit for those activities which significantly alter the physical characteristics of a Critical Dune Area or for a contour change in a Critical Dune Area.

There are designated Critical Dune Areas along the shorelines in the Townships of Bear Creek, Bliss, Cross Village, Little Traverse, and Wawatam. Township maps showing the locations of Critical Dune Areas are available on the MDEQ website.

More information on sand dune permits can be found at www.michigan.gov/criticaldunes.



# **Aquatic Nuisance Species Control**

Apply for a: MDEQ Aquatic Nuisance Species Permit Permit application available at: https://miwaters.deg.state.mi.us

Chemical control for many invasive species, such as Eurasian watermilfoil, curly-leaf pondweed, purple loosestrife, and invasive *Phragmites*, is regulated under Part 33, Aquatic Nuisance Control, of the Natural Resources and Environmental Protection Act (Act 451 of 1994).

The MDEO's Aquatic Nuisance Control Program issues permits for chemical treatment to waters of the State or exposed Great Lakes bottomlands below the OHWM for control of aquatic nuisances, such as aquatic plants, algae, and swimmer's itch cercaria.

Chemical treatment is generally limited to 100 feet of frontage per residentially developed property, extending to the 5-foot depth contour or 300 feet from the shoreline, whichever is closer. Each permit normally requires the permittee to notify, in writing, an owner of any waterfront property within 100 feet of the area of impact before the initial chemical treatment each year. Water use restrictions, including a 24 hour swimming restriction, may be imposed in the area(s) of treatment.

A permit is generally not required from the MDEQ to control aquatic vegetation in inland lakes by mechanical harvesting as long as the bottom sediments are not disturbed. Mechanical harvesting does require a permit from the USACE if the activity is conducted along the Great Lakes and their connecting waters, including Little Traverse Bay and Crooked and Pickerel Lakes. (See Shoreline Management on page 6).



# Large Quantity Water Withdrawals

**Apply for:** Water withdrawal registration or permit

Permit application available at: www.mi.gov/wateruse

All new or increased large quantity withdrawals are regulated under Michigan's Great Lakes Preservation Act. The purpose is to manage, protect, and conserve the waters of the State for the public trust, interest, and riparian rights.

Under the Great Lakes Preservation Act, Part 327, any withdrawal greater than 100,000 gallons per day, averaged over any 30 day period, must register with the State of Michigan using the online Water Withdrawal Assessment Tool (WWAT). That equates to a rated pump capacity of 70 or more gallons per minute (gpm).

The Water Withdrawal Assessment Tool (WWAT) is designed to estimate the likely impact of a water withdrawal on nearby streams and rivers. All new withdrawals are prohibited from causing an Adverse Resource Impact to the waters of the State. Use of the WWAT is required prior to beginning any new or increased large quantity withdrawal from the waters of the State, including all groundwater, inland surface water, and the Great Lakes and connecting channels. The Water Withdrawal Assessment Tool can be accessed at www.deg.state.mi.us/wwat.

Any withdrawal greater than 2,000,000 gallons per day (2 MGD) requires a permit under Part 327.

> More information on water withdrawals can be found at www.mi.gov/wateruse.

# Septic Systems

Apply for: Health Department of Northwest Michigan Septic Permit Permit application available at: www.nwhealth.org/pubs/EH-28.pdf

Septic permits are issued by departments of health. People are required to get septic permits for health and safety reasons.

Examples of work that require a septic system permit include:

- Installing a septic system to serve a new home
- Repairing or replacing a septic system to serve an existing home with a failing system
- Replacing or upgrading an existing septic system to accommodate a building addition

In order to get a permit, the Health Department must confirm that the septic system serving a property is adequate and meets the requirements in the Health Department of Northwest Michigan District Sanitary Code for Emmet County.

> More information on septic permits can be found at www.nwhealth.org/septiccare.html.

# Local Zoning & Building

### **Zoning Permits**

A zoning permit is used to ensure that the proposed land use activities are consistent with local zoning laws. In general, zoning regulates location, size, height, number of stories, and use of buildings and land.

Examples of work that require a zoning permit include:

- New use of land
- New use of buildings
- Most exterior modifications to existing structures

Emmet County Planning and Zoning Department issues zoning permits for the following Townships: Bear Creek, Bliss, Carp Lake, Center, Cross Village, Friendship, Littlefield, Little Traverse, Maple River, McKinley, Readmond, Springvale, Wawatam, and West Traverse.

In Little Traverse and West Traverse Township, zoning permits for residential properties are issued by the Emmet County Planning and Zoning Department but all other zoning issues such as site plan review, special use permits, and zoning variances are reviewed by the Townships.

To apply for a zoning permit in a township under Emmet County zoning jurisdiction, contact the Emmet County Planning and Zoning Department.

More information on zoning permits can be found at http://www.emmetcounty.org/officials-departments/planning-zoning-and-construction-resources/.

### **Building Permits**

Building permits are a requirement of the state building code, which is a minimum set of construction standards and safety requirements that ensure buildings and structures are safe to use and occupy. Most building permits are issued by local units of government, such as city, county, or township.

Examples of work that require a building permit include:

- New construction
- Additions, decks, siding and re-shingling, and remodeling projects
- Changing the use of the building or spaces within
- Building walls or altering a structure

A building permit can be applied for by the property owner, the building contractor, the architect, or anyone authorized to act as a representative of the property owner.

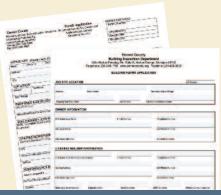
More information on building permits can be found at

http://www.emmetcounty.org/officials-departments/planning-zoning-and-construction-resources/building-construction-resources/.

### **Emmet County Planning, Zoning,** and Building Department

John R. Watson Community Resource Center 3434 Harbor-Petoskey Rd. (M-119), Suite E Harbor Springs, MI 49740 231-348-1735 pzcr@emmetcounty.org

www.emmetcounty.org/officials-departments/ planning-zoning-and-construction-resources/



To apply for a zoning permit outside of Emmet County zoning jurisdiction, contact the appropriate Township, Village, or City.

### **Little Traverse Township**

231-526-0351

www.harborinc.org/little-traverse-township-14/ Zoning Administrator - William Dohm

### **Pleasantview Township**

231-526-8140

www.harborinc.org/pleasantview-township-15/ Zoning Administrator - Jack Sommerville

### **Resort Township**

231-347-7915

www.resorttownship.org Zoning Administrator - Larry Houghton

### **West Traverse Township**

231-526-7361

www.harborinc.org/west-traverse-township-17/

#### Alanson

231-548-5269

www.villageofalanson.com info@villageofalanson.com

#### **Mackinaw City**

231-436-5351

www.mackinawcity.org zoning@mackinawcity.org

#### Pellston

231-838-4499

www.pellstonmi.com

Zoning Administrator - Randy Bricker

#### **Harbor Springs**

231-526-2104

www.cityofharborsprings.com Zoning Administrator - Jeff Grimm assessor@cityofharborsprings.com

### Petoskey

231-347-2500

www.petoskey.us

Zoning Administrator - Amy Tweeten

### **Contact Information**

### Federal and State Agencies

# Department of Environmental Quality Water Resources Division

Gaylord Field Office 989-731-4920 www.michigan.gov/wrd

#### Department of Environmental Quality, Aquatic Nuisance Control Program

517-284-5593 DEQ-WRD-ANC@michigan.gov www.michigan.gov/anc

### U.S. Army Corps of Engineers Detroit District Regulatory Office

1-800-493-6838 Regadmin.LRE\_RegAdmin@usace.army.mil www.Ire.usace.army.mil

### **Local Agencies**

Petoskey Department of Public Works 231-347-2500

www.petoskey.us

Health Department of Northwest Michigan 231-347-6014 www.nwhealth.org

Emmet County Planning, Zoning, and Construction Resources 231-439-8996

www.emmetcounty.org/officials-departments/planning-zoning-and-construction-resources/



Tip of the Mitt Watershed Council 426 Bay Street Petoskey, MI 49770

Phone: 231-347-1181

www.watershedcouncil.org

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